

# 28 C/6

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*General Conference  
Twenty-eighth Session, Paris 1995*

Item 4.1 of the provisional agenda

## Recommendations by the Executive Board on the Draft Programme and Budget for 1996-1997

### Summary

In accordance with Article V.B.6(a) of the Constitution, the Executive Board submits to the General Conference the recommendations that it drew up at its 146th session concerning the Draft Programme and Budget for 1996-1997 (146 EX/Decision 4.2).



*United Nations Educational, Scientific and Cultural Organization*

## 146 EX/DECISION 4.2 ADOPTED BY THE EXECUTIVE BOARD

### Consideration of the Draft Programme and Budget for 1996-1997 (28 C/5), and recommendations of the Executive Board

The Executive Board,

1. Having examined the Draft Programme and Budget for 1996-1997 (28 C/5),
2. Taking into account the recommendations it made at its 145th session (145 EX/Decision 4.1) concerning medium-term planning from 1996 and the Draft Programme and Budget for 1996-1997,
3. Taking into account also the recommendations it formulated at its present session concerning the Draft Medium-Term Strategy for 1996-2001 (contained in document 28 C/9),
4. Notes with satisfaction the progress achieved in the presentation and readability of document 28 C/5 and the innovation represented by the presentation of a series of projects addressing the key issues of the four 'priority groups': women, youth, Africa and LDCs;
5. Transmits to the General Conference the Draft Programme and Budget for 1996-1997 with the following recommendations:

#### I

#### Major Programme I - Towards lifelong education for all

6. Reaffirms that the highest priority should be given to basic education, as affirmed at the Jomtien Conference on Education for All;
7. Welcomes the importance given to the follow-up to the Education for All Summit of Nine High-Population Countries (New Delhi, December 1993);
8. Recognizing the importance of education as a lifelong experience, stresses the need to develop education for all with lifelong education in view;
9. Appreciates that this major programme draws inspiration from the proposals of the Executive Board's Ad Hoc Forum of Reflection, such as 'Learning without Frontiers', stresses the contribution distance and open learning approaches can make to the promotion of equitable access to high quality formal and non-formal education at all levels; and recommends that the activities aimed at the reform of education be guided by the objective of transmitting the spirit of cultural pluralism to the young, as advocated by the conclusions of the Forum in their reference to a 'global and comprehensive education';
10. Reaffirms in this context the importance of fostering values education, which includes civic and moral education, and education for tolerance and

international understanding, as an integral part of education for all, and emphasizes the need to strengthen regional networks in this area;

11. Recommends that activities in the field of basic non-formal education for out-of-school youth and adults be strengthened;
12. Stresses the importance that should be attached to the education of migrants and refugees and, in particular, to the reduction of obstacles to their access to lifelong education;
13. Recommends that Member States be invited to organize discussions on the recommendations of the International Commission on Education for the Twenty-First Century and that UNESCO make available a roster of experts to assist them in such reflection, without, however, setting up a formal panel of commission's members for that purpose;
14. Recalls the importance of Project 2000+ in promoting scientific and technological literacy and science education for all;
15. Reaffirms the importance of the contribution that education could make to solving the whole problem of drugs;
16. Reaffirms the importance of technical and vocational education and the priority to be given in this regard by the Organization to further development of the International Project on Technical and Vocational Education (UNEVOC), in co-operation with the ILO, on the basis of an assessment of the results obtained by the project, the report on which should be submitted to the General Conference at its twenty-ninth session;
17. Recommends that emphasis be placed on the strengthening of networking among national UNEVOC centres and the fostering of closer linkages between UNEVOC and relevant regional programmes;
18. Welcomes the emphasis placed on the renewal of higher-education policies and on the promotion of co-operative links between higher education and the world of work, and reaffirms the importance that should be attached to research in higher education;
19. Considers that the possibility of holding a world conference on higher education in 1998 should be examined by the International Conference on Education at its forthcoming session;
20. Reaffirms the importance of the UNITWIN/UNESCO Chairs Programme in fostering inter-university co-operation and the transfer of knowledge at the highest level;
21. Recommends that in the development of the UNITWIN/UNESCO Chairs Programme greater attention be given to ensuring a better balanced distribution of UNESCO Chairs between the different regions; a better balance in the subjects or disciplines covered; a high quality so that they eventually function as centres of excellence and cater for the priority needs of Member States, particularly developing countries; and the

sustainability of UNESCO Chairs over a long-term period; recommends also that an appropriate mechanism of intersectoral co-ordination be established;

22. Recommends further that the provisions of 27 C/Resolution 1.12 be fully applied, in particular that the criteria for the creation of UNESCO Chairs and the mechanism for monitoring their implementation be further refined with a view to ensuring the satisfactory functioning of the programme;
23. Emphasizes the importance of developing UNESCO Chairs on studies relating to the status of women;
24. Stresses the importance that should be attached to ensuring an appropriate and effective follow-up to the recommendations of 'Audience Africa' relating to education and training, notably the priority to be given to this sector during the negotiations on structural adjustment programmes, the regionalization of higher education and the creation of regional centres of excellence, and the use of new technologies in the development of distance education;
25. Recalls that particular attention should be given to co-operation with the Palestinian authorities and to support for their efforts in the areas of reform and reconstruction of education systems and the UNITWIN/UNESCO Chairs Programme;

#### **Major Programme II - The sciences in the service of development**

26. Recommends that the identity and autonomy of a major programme in the social and human sciences be preserved and that the budgetary resources allocated to it not be less than the current allocation;
27. Recognizes that the proposals contained in document 28 C/5, notably with respect to the social and human sciences, are but a first step towards the realization of the strategies and objectives set out in document 28 C/4;
28. Recommends also that the natural and exact sciences and the social and human sciences be brought closer in the form of interdisciplinary projects;
29. Recommends further that efforts be made to prepare an in-depth study of both positive and negative experiences of co-operation between the social and human sciences and the natural and exact sciences, notably through an evaluation of the projects on cities and coastal zones and through contractual arrangements with competent NGOs, in co-operation with the five international scientific programmes;
30. Recommends that an interdisciplinary and intersectoral programme on 'Science and technology in society' be established;
31. Recommends that the means of implementing the UNISPAR project, the object of which is to contribute to the strengthening of the relations between the university, research and industry, be highlighted;

32. Recalls the importance that should be given to the activities relating to renewable energies and to the preparation of the Solar Summit and recommends that, in addition to Africa, they be extended to other geographical areas, in particular Latin America and the Caribbean, Asia and the Pacific, the Mediterranean countries, and central and eastern Europe;
33. Recommends that the activities relating to higher education, training and research in the social and human sciences (Programme II.2) include provisions relating to the strengthening of disciplines, in particular history, and to the development of new analytical tools;
34. Considers that the activities relating to philosophy and ethics should be highlighted and that, by virtue of their very nature and scope, they should be distinguished from teaching, research and co-operation in the social and human sciences (Programme II.2);
35. Recommends that, as part of this programme, an in-depth study in UNESCO's fields of competence be carried out on the nature of underdevelopment and its tendencies in recent decades, with emphasis on the threat that underdevelopment poses to peace;
36. Considers that the proposal that 'functional autonomy' be given to the IOC requires clarification of the reasons behind it, of its political, legal, administrative and financial feasibility, of its content, methods of implementation and limits, and of the ways in which the necessary control would be exercised, both within UNESCO and by the IOC Executive Council and Assembly; considers therefore that it cannot formulate a recommendation to the General Conference on this issue before an in-depth discussion of the report to be submitted to it by the Director-General at its 147th session;
37. Recommends that research on the long-term impacts and effects of migration flows in both sending and receiving countries be carried out under the Management and Social Transformations (MOST) Programme;
38. Underlines the need to make a clear distinction between the objectives and the nature of the activities planned under the project on 'Cities: management of social transformations and the environment' and the objectives and nature of those to be carried out under the MOST programme;
39. Considers it desirable to encourage links with competent scientific institutions, as appropriate, in the international MOST programme and to further reinforce the interdisciplinary nature of this programme by involving the economic sciences;
40. Recommends that the special projects devoted to youth be implemented in a dynamic and coherent manner and supported by an appropriate intersectoral co-ordination mechanism;

41. Recommends further that in the design and implementation of all the Organization's programmes active participation by young people and of their organizations be sought and facilitated;
42. Recommends that, under the activities relating to physical education and sport, stress be put on the need for games to promote a spirit of peace, tolerance and international understanding;
43. Stresses the importance that should be attached to ensuring appropriate and effective follow-up to the relevant recommendations of 'Audience Africa', in particular the promotion of science and technology teaching, the training of teachers and researchers, and research; the creation through the use of satellite link of an African university aimed at the development of science and technology, in co-operation, as appropriate, with extra-budgetary funding sources; and the continuation of efforts to mobilize resources in the framework of the African Fund for Science and Technology Development;
44. Considers that some of the projects proposed for the benefit of the main groups designated priority targets of the Organization's action, in particular women and Africa, should be reviewed in order to improve their content and aims;
45. Considers that great importance should be attached to the 'Women, science and technology' project from the point of view both of its content and of its proposed method;

**Major Programme III - Cultural development:  
the heritage and creativity**

46. Stresses the need to enhance cultural pluralism and intercultural dialogue as a means of cultural development;
47. Considers that a coherent vision should be presented of the role of cultural factors in development processes, on the basis, *inter alia*, of a study of the report of the World Commission on Culture and Development; and that provision should be made for the inclusion of cultural factors in the planning of the interdisciplinary projects on cities and coastal zones/small islands;
48. Recognizes that the proposals contained in document 28 C/5, notably with respect to culture, are but a first step towards the realization of the strategies and objectives set out in document 28 C/4;
49. Recommends that all appropriate measures be taken to complete, in accordance with General Conference resolutions, the publication and translation of the general and regional histories;
50. Stresses the importance of concentrating the activities of the World Decade for Cultural Development on a limited number of projects, in the light of the mid-term evaluation of the Decade and taking into account the

recommendations of its Intergovernmental Committee, while reinforcing co-operation with other international partners;

51. Notes that the 'Baroque World' and 'Integral Study of the Silk Roads - Roads of Dialogue' intercultural projects will be concluded in 1997, and recommends that in the last phase of these two projects priority be given to the publication and dissemination of their results, and that, with respect to the second project, emphasis also be placed on implementation of the 'Buddhist Routes' expedition and on the establishment of the International Institute of Central Asian Studies in Samarkand;
52. Stresses the need to give greater visibility to the 'Iron Roads' project and to give it the necessary support on the basis of the feasibility study already carried out and the recommendations of its International Scientific Committee;
53. Considers that the intercultural projects relating to the World Decade for Cultural Development should be subject to approval by the Intergovernmental Committee for the Decade and should be able to integrate the cultural aspects of different civilizations;
54. Considers that the proposal that 'functional autonomy' be given to the World Heritage Centre requires clarification of the reasons behind it, of its political, legal, administrative and financial feasibility, of its content, methods of implementation and limits, and of the ways in which the necessary monitoring would be carried out within UNESCO and by the World Heritage Committee;
55. Considers therefore that it cannot formulate a recommendation to the General Conference on this issue before an in-depth discussion of the report to be submitted to it by the Director-General at its 147th session;
56. Considers that the proposals concerning the new monitoring activities relating to the world heritage sites should be the subject of consultation among States Parties to the World Heritage Convention and be submitted for approval to the General Assembly of the States Parties, to be held in 1995; in the meanwhile, the activities should be held in abeyance;
57. Takes note of the efforts to give a new impulse to international safeguarding campaigns and considers that priority should be given to the completion of the Moenjodaro (Pakistan) campaign;
58. Notes with satisfaction that local populations will be associated with the heritage safeguarding activities and considers, in this connection, that efforts should be made to preserve and enhance their cultural traditions;
59. Considers that in the field of 'cultural tourism' UNESCO's action, taking into consideration differences in national situations, should be aimed at the promotion of those forms of cultural tourism that are respectful of the requirements for safeguarding the heritage and the cultural identities of the local populations concerned and conducive to the reinforcement of international understanding;

60. Stresses the need to take into account the recommendations formulated, at its last session, by the Intergovernmental Committee for Promoting the Return of Cultural Property to its Countries of Origin or its Restitution in Case of Illicit Appropriation, in particular concerning the creation of a fund in this field;
61. Stresses the need to contribute to the development of museums, to the streamlining of their management and to the improvement of legislation concerning them;
62. Recommends that an appropriate place be given, in interested Member States, to the activities relating to 'Living Human Treasures';
63. Stresses the importance of establishing or strengthening associative networks of craftworkers for the preservation and development of local crafts and of giving support to vocational training institutions in crafts;
64. Considers that activities relating to the training of cultural development agents should be planned;
65. Considers that in the field of artistic creation greater importance should be given to the training of young talent;
66. Stresses the need to take into account in the copyright programme the moral rights of creators;
67. Considers that increased interdisciplinary co-operation will be necessary to safeguard the perishable cultural heritage and make it accessible for contemporary creation, through, *inter alia*, collaboration between activities aimed at safeguarding the film heritage and the General Information Programme, particularly the 'Memory of the World' programme;

#### **Major Programme IV - Communication and information**

68. Reaffirms the validity of the communication strategy adopted in 1989, which consists, on the one hand, in encouraging the free flow of information at both international and national level and its wider and better balanced dissemination, without any obstacle to freedom of expression, and, on the other hand, in strengthening communication capacities, particularly in developing countries;
69. Reaffirms the importance of the role UNESCO is called upon to play to address the new developments in the field of information and communication, in particular through its General Information Programme (PGI), and the need for it to adopt a global approach to these issues;
70. Recommends that a broad-based study be carried out on the future priorities in the fields covered by the PGI, on the basis of a wide consultation of Member States, the Intergovernmental Council of the PGI, the non-governmental organizations concerned and independent experts;



71. Recommends furthermore that the results of this consultation process, accompanied by corresponding proposals on a new structure for the PGI, be submitted, through the Executive Board, to the General Conference at its twenty-ninth session;
72. Stresses the need to take into account, while evaluating the proposals on the future of the PGI, the relevant General Conference resolutions on closer collaboration and co-ordination of the intergovernmental programmes in communication and information and to establish new synergies and arrangements for division of labour between intergovernmental and expert bodies working in this field;
73. Recommends that sufficient funds be allotted for a meeting, during the 1996-1997 biennium, of the Intergovernmental Council of the PGI;
74. Recommends furthermore that the activities relating to the legal and ethical aspects of the new information and communication technologies take into account the work carried out by other organizations in this field;
75. Recommends that in-house information services be streamlined, modernized and made accessible on-line, which is a prerequisite for the improvement of external advisory services in this field;
76. Reaffirms the importance of pursuing reflection on the role and missions of public broadcasting in the new context;
77. Stresses the importance of activities to promote a reduction of violence on the screen and considers that the action planned should continue the work already carried out in this field in collaboration with the National Commissions;
78. Stresses the importance that should be given to follow-up of the recommendations of 'Audience Africa' relating to communication and development in rural areas, particularly as regards the reform of training programmes for professional journalists and the setting up of a mechanism to promote reflection on the development of rural communication in Africa;

### **Transdisciplinary projects and activities**

#### *Environment and population education and information for development*

79. Considers that it is necessary to better define the objectives assigned to this project during the 1996-1997 biennium;
80. Recommends that the project's educational component be reinforced and that the planned collaboration with private initiatives in this field lend support to the educational activities rather than replace them;
81. Recommends further that the need to convene a third international conference on environmental education be reassessed, in the light of the

other international conferences and congresses and the relevant documents and strategies;

*Towards a culture of peace*

82. Considers that in the approved version of document 28 C/5 this project should be presented in the form of a double-entry table, so as to show the links between each of the units and the major programmes with which they are most closely related;
83. Considers that at an appropriate date during the next biennium the Executive Board should evaluate the efficiency of the programme structure proposed in document 28 C/5, on the basis of an in-depth study submitted to it by the Director-General, with a view to formulating its decisions concerning the preparation of document 29 C/5;
84. Welcomes the fact that the 'Towards a culture of peace' transdisciplinary project emphasizes education for peace, human rights and democracy, the promotion of human rights and the struggle against discrimination in UNESCO's fields of competence and the fostering of intercultural dialogue and free access to information through support for non-partisan, independent and pluralistic media; and considers such types of preventive action to be the Organization's strength in international collaboration towards a culture of peace;
85. Recommends that in this project more importance be given to education for tolerance, non-violence and international understanding;
86. Recommends that the necessary measures be taken (appropriation limit, structure and staff) to ensure that the 'Peace games' transdisciplinary project, which should contribute to peace-building, be implemented as from the 1996-1997 biennium;
87. Stresses the importance of bilateral and multilateral co-operation in the fields of the teaching of history and historical research, for the preparation, *inter alia*, of teaching materials aimed at encouraging a spirit of peace, tolerance, non-violence and international understanding;
88. Considers that mention should be made, among the active promoters of education for peace, human rights, democracy, tolerance, non-violence and international understanding of the UNESCO Clubs, Centres and Associations;
89. Considers that a guide providing information on all the existing procedures for the protection of human rights should be prepared for use by the general public;
90. Recommends that stress be put, in the framework of the efforts aimed at improving the protection of human rights, on violations of human rights due to terrorism and on violence arising from the overall problem caused by drugs;

91. Considers that the proposal for the creation of a human rights observatory needs further clarification as regards the tasks, functions, meaning and composition of this 'observatory' as well as its specificity in relation to other United Nations institutions or organs and to the Executive Board's Committee on Conventions and Recommendations; considers therefore that it will be able to formulate a recommendation to the General Conference concerning this observatory only after having examined the report on this matter to be submitted to it by the Director-General at its 147th session;
92. Considers that it is not necessary for the General Conference to adopt proposals relating either to the development of humanitarian law, except in the specific fields of UNESCO's competence, or to the right to humanitarian assistance;
93. Considers that it would be necessary to include in the action to combat violence against women, in particular in situations linked to migration, activities aimed at strengthening preventive action against the exploitation of migrant women workers;
94. Recommends that activities relating to the follow-up to the United Nations Year for Tolerance be strengthened;
95. Welcomes the emphasis placed on the promotion of plurilingual education;
96. Considers that the action proposed under Unit 4 of this project should be focused on the efforts aimed at providing emergency assistance during conflicts and at post-conflict peace-building, through activities clearly pertaining to the Organization's fields of competence;
97. Stresses the importance that should be given to the appropriate implementation of and effective follow-up to the relevant recommendations of 'Audience Africa', particularly those relating to 'democracy in daily life';

*Co-ordination of activities for priority target groups  
and specific clusters of countries*

98. Recommends highlighting of the strategies for priority target groups and specific clusters of countries; reinforced co-ordination, through appropriate means, of the activities for these groups; and a clear statement of the resources allocated to each of the co-ordination units;
99. Considers it important that the interdisciplinary nature of the UNESCO Chernobyl project be strengthened by close collaboration between the sectors responsible for the design and implementation of activities and appropriate co-ordination mechanisms;

### Information and dissemination services

100. Welcomes the proposed new structure grouping together most of the Organization's information and dissemination services, and recommends that further steps be taken to implement the relevant resolutions of the General Conference on this matter, through, *inter alia*, pooling of the human, audio-visual, documentation and financial resources, and close co-ordination between these services and the relevant services of the programme sectors, with a view to enhancing the visibility and coherence of all activities aiming at putting UNESCO's message across to specialized circles and to the public at large;

### Participation Programme

101. Considers that it is important to strengthen the staff of the Participation Programme and Emergency Assistance Co-ordination Unit and to continue to improve the processing of the requests submitted by Member States, with a view to greater rapidity, efficiency and transparency;
102. Recommends that the number of funding requests per Member State be maintained at 15, including two requests for projects relating to the World Decade for Cultural Development;
103. Recommends, for the approval of requests, that account be taken, *inter alia*, of the overall appropriation approved by the General Conference under this programme, including the sum of \$1.5 million earmarked for projects relating to the World Decade for Cultural Development;
104. Recommends furthermore that Member States be requested once again, in conformity with 27 C/Resolution 11.1, to submit an adequate number of women-specific projects under this programme;

### Evaluation

105. Stresses the importance of evaluation, which should be considered an integral part of programme implementation, and recommends that a more appropriate part of direct programme costs be earmarked for the systematic evaluation of programmes, projects and activities, with due participation by the beneficiaries, in particular through diversification of the evaluation methods, the use of new forms of rapid evaluation in the early stages of new programme activities, high-quality monitoring and reporting procedures, external evaluation by independent experts and goal assessment, account being taken of the cost/benefit ratio for this process;
106. Recommends, furthermore, that the biennial evaluation plan include global evaluation of the Regional Offices and field units with a view to re-examining the effectiveness and accountability of those offices and units, especially small offices;

### Bureau for External Relations

107. Reaffirms the high priority attached to the strengthening of UNESCO's relations with the National Commissions, which are the constitutionally

recognized partners of the Organization in the Member States, and considers that the funds allocated for staff training and equipment for the National Commissions should be increased;

108. Stresses the essential role National Commissions play in the decentralization process, and underlines the need for collaboration between the National Commissions and the Regional Offices and field units and the importance of co-operation among National Commissions themselves;
109. Considers that the proposal for the establishment of a UNESCO Voluntary Service needs further clarification as regards its tasks and functions and the danger of its duplicating the work of the United Nations Volunteers (UNV) and the Co-ordinating Committee for International Voluntary Service (CCIVS), the independent NGO status of which should not be put in doubt by new UNESCO activities;
110. Considers also that it will be able to formulate a recommendation to the General Conference concerning this proposal only after examining the report the Director-General will submit to it, at its 147th session, on the need to establish such a new UNESCO service;

## II

### **Budgeting techniques**

111. Notes that the budgeting techniques decided on by the Board at its 145th session (decision 4.1) have been applied by the Director-General for the establishment of the Draft Programme and Budget for 1996-1997 (28 C/5), namely:
  - (a) the constant dollar principle - for document 28 C/5 the constant dollar rate has been fixed at 5.70 French francs and 1.45 Swiss francs to one United States dollar, and the budget base has been revalued accordingly;
  - (b) treatment of inflation through:
    - recosting;
    - anticipated cost increases;
  - (c) description of the effects of currency fluctuation;
  - (d) zero-base budgeting;
  - (e) application of realistic budget standard costs;
  - (f) adjustment for staff turnover and recruitment delays (lapse factor) (see paragraphs below);
  - (g) distribution of staff and indirect programme costs;

- (h) programme analysis by form of action and function;
- (i) distribution of administrative and common service costs;
- (j) integration of extra-budgetary resources;
- (k) integration of support costs income;

#### **Adjustment for staff turnover and recruitment delays**

- 112. Recalling 27 C/Resolution 37, which invited it to propose a more realistic lapse factor in document 28 C/5, and 145 EX/Decision 4.1, paragraph 12, on this subject,
- 113. Having taken note of the report of the Joint Inspection Unit and of details provided by the Secretariat of the experience of the application of the lapse factor in 1994-1995 and in previous biennia, during which substantial reductions in posts were effected, and regretting the fact that there will be a substantial deficit under staff costs in the current biennium,
- 114. Noting that the difficulties encountered in the application of a lapse factor of 5 per cent are due largely to the fact that staff costs have increased as a result of the considerable number of temporary staff recruited and the promotions that have taken place during this biennium,
- 115. Considering that the practice of the lapse factor should be maintained as a useful instrument to reflect a natural phenomenon producing fortuitous savings as a result of varying recruitment practices and constraints,
- 116. Having taken note of the Director-General's proposal in document 28 C/5 to apply a 2 per cent lapse factor, which he has revised to 3 per cent,
- 117. Considers that it may be possible to consider applying a different lapse factor, and consequently recommends that the General Conference adopt for 1996-1997 the 3 per cent lapse factor rate proposed by the Director-General, it being understood that it will be applied also to staff receiving financial allocations;
- 118. Recommends that it further review this matter in the course of the next biennium to determine whether the 3 per cent rate should be maintained for the Programme and Budget for 1998-1999 or whether, on the basis of experience in 1996-1997, any change in that rate should be considered;
- 119. Also urges that staff costs be rigorously controlled so that they do not exceed the approved amount and apply exclusively to established posts;
- 120. Notes also that:
  - (a) the budget base for 1996-1997 for Parts I to VI of the budget is \$502,741,000, which includes \$33,335,000 for revaluation following the change in constant dollar rate from 6.45 French francs to 5.70 French francs to one United States dollar and \$32,556,000 for recosting;

- (b) the nominal increase of \$62,955,000 for 1996-1997 is due entirely to the application of the budgeting techniques. This estimate will be updated regularly until the eve of the General Conference after careful examination of all data available;
- (c) a provision of \$290,000 for obligatory expenditure (the last of the three instalments scheduled for the second phase of the amortization of the Account for End-of-Service Grants and Indemnities) has been made within the overall budget for 1996-1997, in accordance with 25 C/Resolution 37, and restituted to Miscellaneous Income;
- (d) a reserve for draft resolutions from Member States amounting to \$1.5 million has been provided for within the budget base for 1996-1997;

### **Working Capital Fund**

- 121. Noting paragraph 59 of document 28 C/5, submitted to it by the Director-General,
- 122. Taking the view that consideration might be given to the possibility of increasing the amount of the Working Capital Fund to \$25 million for 1996-1997,
- 123. Invites the Director-General to study the possibility of financing this increase by drawing on the following sources:
  - (a) surplus of 'Other Income' over the amount estimated under that heading for 1992-1993 plus the balance under Part VIII - Currency Fluctuation - for that biennium, of which a total of \$3,990,627 remains available;
  - (b) miscellaneous income estimated for the next biennium from UNDP contributions under the heading of support costs, totalling \$2 million;
  - (c) any unobligated sums remaining from the appropriations voted under Part VII of the budget for 1994-1995;
  - (d) any other possible sources;
- 124. Requests the Director-General to include all relevant information in the document intended for the General Conference and to submit it to the Executive Board at its 147th session so as to enable it to formulate recommendations to the Conference on this matter;

### **Parts I, III, IV, V, VI and VII and Appendices**

- 125. Takes note of the budget estimates proposed in Parts I, III, IV, V, VI and VII of the budget and in Appendices I to XVI to document 28 C/5;
- 126. Stresses the importance of the information note on the possible impact of currency fluctuation in 1996-1997 (28 C/5, paras. 18001-18004);

**Draft Appropriation Resolution for 1996-1997**

127. Takes note of the form and text of the amended Draft Appropriation Resolution for 1996-1997, as it appears in document 146 EX/54 Corr., it being understood that the figures contained therein will be revised by the Director-General in the light of the change in the lapse factor rate from 2 per cent to 3 per cent;
128. Submits to the General Conference, with approval, the Draft Programme and Budget for 1996-1997, subject to the submission by the Director-General of revised estimates taking account of the change in the lapse factor from 2 to 3 per cent, for examination in the light of the above observations and recommendations and subject to the final recommendations on the proposed budget to be made by the Board at its 147th session;

III

**New forms of co-operation with non-governmental organizations**

129. Bearing in mind that all co-operation between UNESCO and the many non-governmental organizations will enter a new phase in 1996-1997 and that some adaptation, based on the new Directives, will certainly be necessary in the light of experience,
130. Recommends:
- (a) with regard to the Director-General's proposals concerning the NGOs with which he proposes to conclude framework agreements:
    - (i) that the list not be considered closed, and that those NGOs that so request and can justify their request be likewise eligible for inclusion, as appropriate, bearing in mind the criteria laid down by the General Conference in 27 C/Resolution 13.141, the main points of which are contained in the Directives, whose revised version was considered by the Executive Board at its 146th session with a view to its submission to the General Conference;
    - (ii) that better harmonization in that regard be achieved in the various programme sectors' approach to co-operation with NGOs;
  - (b) with regard to the proposals under the Special NGO Support Programme, which should enable NGOs in developing countries and countries in transition to receive greater attention:
    - (i) that, in accordance with the provisions adopted by the General Conference (27 C/Resolution 13.141), no mention be made at this stage of individual organizations with which it is intended to conclude contracts under this programme;



- (ii) that attempts be made to achieve a better balance among the proposals emanating from different sectors;
- (iii) that further efforts be made gradually to increase, as far as possible, the funds available for this programme, without detriment, however, to the other forms of financial co-operation open to NGOs by virtue of their relations with UNESCO.



28 C/6 Add.  
25 October 1995  
Original: English

Item 4.1 of the agenda

**FINAL RECOMMENDATIONS OF THE EXECUTIVE BOARD  
ON THE PROPOSED BUDGET FOR 1996-1997**

**ADDENDUM**

At its 147th session, the Executive Board adopted the following decision for consideration by the General Conference:

I

The Executive Board,

1. Noting that the Draft Programme and Budget for 1996-1997 (28 C/5 and 28 C/5 Rev.1) has been prepared in accordance with the budgeting techniques approved by it in its decisions 145 EX/Decision 4.1 (paras. 11 and 12) and 146 EX/Decision 4.2 (Part II, paras. 111 to 128),
2. Recommends for consideration by the General Conference a provisional budget ceiling of \$518,445,000 for Parts I to VII of the budget;
3. Recalls 145 EX/Decision 6.1 of the Executive Board recommending to increase the number of its Members from 51 to 58 and the need for the General Conference to decide on the modality for financing the additional costs thereof;
4. Further recommends that the Draft Appropriation Resolution for 1996-1997 be amended as follows:
  - (i) insertion of following new paragraphs under Part A:
    - (e) transfers between appropriation lines may be made by the Director-General with the prior approval of the Executive Board;
    - (f) in urgent and special circumstances (i.e. unforeseeable and when immediate action is required), however, the Director-General may

make transfers between appropriation lines, informing the Members of the Executive Board in writing, at the session following such action, of the details of the transfers and the reasons therefor;

- (g) a clear distinction is to be made and adhered to between allocations mentioned under (e) and (f) above. In the case of transfers exceeding \$50,000, substantive justification should be provided to the Executive Board on the rationale for such transfers and the financial impact on the activities affected. Transfers which affect the implementation of priorities approved by the General Conference must be submitted to the Executive Board for prior approval;
  - (h) the budget provisions concerning the UNESCO Intergovernmental Oceanographic Commission (IOC) and the World Heritage Centre (WHC) shall not be subject to adjustments by transfers of funds to other parts of the budget;
- (ii) the note to the Appropriation Resolution concerning the staff establishment should be adjusted to take into account the reintegration of the posts foreseen for IOC (22) and WHC (13) into the list of established posts under the regular programme and the amount for the total staff costs budget adjusted accordingly.

## II

The Executive Board,

1. Bearing in mind the reserve of US \$1.5 million contained in draft document 28 C/5 to finance draft resolutions submitted by Member States,
2. Having considered it was its duty to facilitate the work of the General Conference by submitting to it proposals for the criteria to adopt in distributing this Reserve among the Conference's commissions,
3. Recommends to the General Conference that the following criterion be applied:

that the Reserve for Draft Resolutions be distributed in proportion to the funds proposed in document 28 C/5 for the different chapters of Part II.



28 C/6 ) Add.  
28 C/9 )  
25 October 1995  
Original: English

Item 2.1 of the agenda and

Item 4.1 of the agenda

**ADDITIONAL RECOMMENDATIONS  
CONCERNING DOCUMENTS 28 C/4 AND 28 C/5**

**ADDENDUM**

**SUMMARY**

The Executive Board submits to the General Conference additional recommendations which it formulated at its 147th session (147 EX/Decision 5.1) concerning the Draft Medium-Term Strategy for 1996-2001 (28 C/4) and the Draft Programme and Budget for 1996-1997 (28 C/5).

The Executive Board,

Referring to paragraphs 36, 54, 91 and 109 of 146 EX/Decision 4.2 (28 C/6),

Taking into consideration the clarifications provided by the Director-General concerning his proposals in document 147 EX/4,

Transmits to the General Conference additional recommendations to those presented in document 28 C/6 and 28 C/9 as follows:

## I

### Intergovernmental Oceanographic Commission

1. Subscribes fully to the importance attached to the domains covered by the mandate of this Commission which is an integral part of UNESCO, and considers that UNESCO should give a high priority to this body;
2. Underscores the place that should be accorded to IOC in designing and implementing interdisciplinary projects of UNESCO which are of interest also to the other scientific programmes (MAB, IHP, ICPG, MOST);
3. Recommends that:
  - (a) within the framework of the functional autonomy of IOC recognized by the twenty-fourth session of the General Conference, the Director-General submit for approval to the 149th session of the Executive Board a detailed report on the measures that he has taken or intends to take in order to ensure, on an experimental basis, an operational flexibility in administrative and financial terms for IOC;
  - (b) the financial regulations of the special account, as amended, be adopted;
  - (c) a distinct budget expenditure code guarantee for IOC the funds that were proposed to be made available to it by way of a financial allocation;
  - (d) the General Conference make the necessary changes in the Appropriation Resolution for 1996-1997 to give effect to this decision;
  - (e) a report be presented to the 150th session of the Executive Board on the possibility of establishing also a financial allocation for the functioning of IOC, for which the Member States of IOC, non-members of UNESCO will be invited, through an appropriate mechanism to make a regular contribution;
  - (f) the Director-General present a report covering the above items to the 152nd session of the Executive Board;
4. Considers that all new measures which would tend towards enhancing the functional autonomy of IOC should in no way undermine the fact that it is a part of UNESCO nor hamper interdisciplinary co-operation;
5. Requests the Director-General to submit a report covering all the above items to the twenty-ninth session of the General Conference;

## II

### World Heritage Centre

6. Recommends that:
  - (a) the World Heritage Centre, an integral part of UNESCO as an administrative unit of the Organization, may be granted, on an experimental basis, certain operational

flexibility in administrative and financial terms, in strict compatibility with all the relevant provisions of the World Heritage Convention and of those common to all similar administrative units of UNESCO;

- (b) the Legal Committee, at the twenty-eighth session of the General Conference, and the World Heritage Committee be invited to give an opinion on the proposals presented by the Director-General in documents 28 C/4, 28 C/5 and 147 EX/4;
- (c) the Director-General submit for approval to the 149th session of the Executive Board a detailed report on the measures that he proposes to implement on a provisional basis, taking duly into account the conclusions of the World Heritage Committee and in the light of the opinion expressed by the Legal Committee;
- (d) a distinct budget code guarantee for the World Heritage Centre the funds that were proposed to be made available to it through a financial allocation for direct programme and support costs;
- (e) the Director-General be requested to present a report at the 150th session of the Executive Board on the possibility of establishing a financial allocation to cover the costs of functioning of the World Heritage Centre, for which States Parties to the World Heritage Convention, non-members of UNESCO, will be invited through an appropriate mechanism to make a regular contribution;
- (f) the Director-General present a report covering the above items, including if necessary, proposals for amending the financial regulations of the World Heritage Fund, to the twenty-ninth session of the General Conference, following its consideration by the Executive Board;

### III

#### Human Rights 'Observatory'

- 7. Sharing the concern of the Director-General with regard to a dangerous rise in acts of intolerance and extreme violence in different parts of the world and that such acts have been directed with increasing frequency against members of the intellectual community attributable to their very membership of that community,
- 8. Welcoming the enhanced role of UNESCO in promoting human rights in the spheres of its competence,
- 9. Decides that the methods of action of UNESCO in the area of Human Rights should be continued as at present;
- 10. Recalls that a close co-ordination with other concerned institutions of the United Nations is necessary in order to avoid any duplication;
- 11. Invites the Director-General to continue in his important and delicate task of alerting public opinion to extreme cases of violence against individual intellectuals;
- 12. Invites the Director-General to encourage scientific research on the origins of such violence, its various forms and methods of prevention;

13. Recommends a continuation of the action already undertaken by the Director-General in gathering of verified information on cases of extreme violence affecting members of the intellectual community and falling within the spheres of competence of the Organization;
14. Underlines in particular the relevance of the procedure established within the framework of the Executive Board (Committee of Conventions and Recommendations) and considers that this procedure, the efficiency of which relies on the confidentiality of the approach followed, should be made better known; recommends further that the Director-General be invited to make better use of the possibilities of action that CRE offers to UNESCO;

#### IV

#### Volunteer Unit

15. Considers that voluntary service is one of the most important forms in the development of active solidarity between States, between populations, between citizens of the world, most notably in the expanding networks of non-governmental organizations, which will be brought together for the 26th CCIVS Conference 'Network for World Development' in Berlin (November 1995);
16. Stresses the importance of further developing and strengthening UNESCO's participation in these efforts, through close co-operation with United Nations Volunteers (UNV) and the Co-ordinating Committee for International Voluntary Service (CCIVS), created in 1948 by UNESCO and today representing 130 NGOs in all regions of the world, and organizing 20,000 voluntary services per year;
17. Invites the Director-General to strengthen UNESCO's collaboration with CCIVS in short-term and long-term activities including intellectual co-operation and exchange of experience, rather than taking over such activities by the Organization itself;
18. Decides that the budgetary provision foreseen in document 28 C/5 for Volunteers activities (para. 13113) be devoted entirely to involving CCIVS in activities aiming at a culture of peace and fostering international solidarity;
19. Invites the Director-General to reassess the necessity of creating a unit for this purpose and to report on the matter to the 149th session of the Executive Board.